responsibilities as President and Commander in Chief.

A number of other provisions of this bill raise serious constitutional concerns. Because the President is the Commander in Chief and the Chief Executive under the Constitution, the Congress may not interfere with the President's duty to protect classified and other sensitive national security information or his responsibility to control the disclosure of such information by subordinate officials of the executive branch (sections 1042, 3150, and 3164). Furthermore, because the Constitution vests the conduct of foreign affairs in the President, the Congress may not direct that the President initiate discussions or negotiations with foreign governments (section 1407 and 1408). Nor may the Congress unduly restrict the President's constitutional appointment authority by limiting the President's selection to individuals recommended by a subordinate officer (section 557). To the extent that these provisions conflict with my constitutional responsibilities in these areas, I will construe them where possible to avoid such conflicts, and where it is impossible to do so, I will treat them as advisory. I hereby direct all executive branch officials to do likewise.

Finally, S. 1059 provides for participation in the Thrift Savings Plan by full-time members of the uniformed services and reservists, but subject to my proposing and the Congress' passage of separate legislation to pay for the costs of their participation. I shall consider this proposal when determining my Fiscal Year 2001 Budget.

Notwithstanding the concerns noted above, I believe that the National Defense Authorization Act for Fiscal Year 2000, as a whole, will enhance our national security and help us achieve our military and related defense objectives. By providing the necessary support for our forces, it will ensure continued U.S. global leadership well into the 21st century.

#### William J. Clinton

The White House, October 5, 1999.

NOTE: S. 1059, approved October 5, was assigned Public Law No. 106–65.

# Statement on Senate Action on the Nomination of Ronnie L. White To Be United States District Judge for the Eastern District of Missouri

October 5, 1999

Today the Senate defeated the nomination of Ronnie White for the Federal District Court in Missouri. This vote was a disgraceful act of partisan politics by the Republican majority and creates real doubt on the ability of the Senate to fairly perform its constitutional duty to advise and consent. By voting down the first African-American judge to serve on the Missouri Supreme Court, the Republicans have deprived both the judiciary and the people of Missouri of an excellent, fair, and impartial Federal judge.

Judge White was a casualty of a judicial confirmation process that has lost any pretense of fairness. There was never any doubt about Judge White's ability to apply the law impartially. To defeat the candidacy of Judge White, the Republican majority maligned and distorted White's death penalty record, falsely creating a pretext for his defeat. While serving on the Missouri State Supreme Court, Judge White affirmed the imposition of the death penalty in almost 70 percent of the cases that came before him. Moreover, in 10 of the 18 reported instances in which Judge White voted to not impose the death penalty, he did so with an unanimous court.

The disappointing action of the Senate today provides strong evidence for those who believe that the Senate treats minority and women judicial nominees unequally. This is a sad day for the cause of equal justice.

## Letter to Congressional Leaders Transmitting the Report on Implementation of the Partnership For Peace

October 5, 1999

Dear Mr. Chairman:

In accordance with section 514(a) of Public Law 103–236, I am submitting to you this report on implementation of the Partnership for Peace (PFP).

As noted in last year's report to the Congress, PFP has been a critical tool in helping

all the Partners, regardless of their desire to join NATO, to build stronger ties with the Alliance and develop closer cooperative relationships with all their neighbors. As you will see from the attached report, NATO Allies and Partners have managed to create a fundamentally different Partnership through the Euro-Atlantic Partnership Council (EAPC) and PFP enhancements.

The EAPC and PFP have provided a means for incorporating Partners into NATO's operation in Bosnia, assisting Albania in rebuilding its armed forces, and helping Partners in Southeastern Europe cope with the Kosovo crisis. Enhancements to PFP provide a solid foundation for closer NATO-Partner collaboration and a mechanism for Partners to develop the interoperability with NATO that will be necessary for future NATO-led Allied/Partner missions.

Sincerely,

#### William J. Clinton

Note: Identical letters were sent to Jesse Helms, chairman, Senate Committee on Foreign Relations, and Benjamin A. Gilman, chairman, House Committee on International Relations.

# Letter to Congressional Leaders Transmitting a Report on the Korean Peninsula Energy Development Organization

October 5, 1999

*Dear* \_\_\_\_\_:

I transmit herewith the 6-month report required under the heading "International Organizations and Programs" in title IV of the Foreign Operations, Export Financing, and Related Programs Appropriations Act, 1996 (Public Law 104–107), relating to the Korean Peninsula Energy Development Organization (KEDO).

Sincerely,

### William J. Clinton

NOTE: Identical letters were sent to Ted Stevens, chairman, and Robert C. Byrd, ranking member, Senate Committee on Appropriations; and C.W. Bill Young, chairman, and David R. Obey, ranking member, House Committee on Appropriations.

## Proclamation 7233—German-American Day, 1999

October 5, 1999

By the President of the United States of America

#### **A Proclamation**

Throughout America's history, we have drawn strength from the diversity of our people. Men and women from many different countries and cultures have arrived here, determined to forge a new life in a new land, and their talents have contributed to our national life. Germans were among the earliest ethnic groups to emigrate to America, arriving at William Penn's invitation more than 300 years ago. Whether motivated by the pursuit of religious liberty, intellectual freedom, or economic opportunity, the millions of Germans who have made their home in America have played an important part in advancing the peace and prosperity that our country enjoys today.

The achievements of notable German Americans have enriched every aspect of our society. The leadership of statesmen such as President Eisenhower and Henry Kissinger helped guide our Nation securely through the difficult Cold War years. The military acumen of German Americans has benefited us-from the Revolutionary War, when Baron Friedrich von Steuben's training programs brought discipline and organization to the Continental Army, to the Gulf War, when General Norman Schwarzkopf helped lead our troops to victory over Saddam Hussein. Prominent authors H.L. Mencken and Theodore Dreiser have enlightened our literary tradition, while inventors George Westinghouse and Charles Steinmetz have fueled our technological advancement. The world of American sports has been energized by outstanding athletes of German descent, providing a showcase for the talents of such greats as Babe Ruth and Lou Gehrig.

But by focusing on the achievements of prominent individuals, we risk understating the overall importance of the German heritage to our Nation's strength and development. Today, nearly one-quarter of all Americans can trace their ancestry to Germany, just as our English language finds its roots